UNITED STATES OF AMERICA Before The OFFICE OF THRIFT SUPERVISION DEPARTMENT OF THE TREASURY

In the Matter of:

JOE S. DICKSON, JR.

Former Officer, Director and Institution-Affiliated Party of Eureka Homestead Society

New Orleans, Louisiana

Order No.: DAL-95-46
Dated: December 13, 1995

STIPULATION AND CONSENT TO THE ENTRY OF AN ORDER OF ASSESSMENT OF CIVIL MONEY PENALTY

WHEREAS, the Office of Thrift Supervision ("OTS"), based upon information derived from the exercise of its regulatory responsibilities, has informed Joe S. Dickson, Jr. ("DICKSON"), former officer and director of Eureka Homestead Society, New Orleans, Louisiana ("Eureka Homestead" or the "Institution"), OTS No. 03193, that OTS is of the opinion that grounds exist to initiate an administrative civil money penalty proceeding against DICKSON pursuant to Section 8(i)(2) of the Federal Deposit Insurance Act ("FDIA"), 12 U.S.C. § 1818(i)(2)¹; and

WHEREAS, DICKSON desires to cooperate with OTS and to avoid the time and expense of such administrative litigation and, without admitting and specifically disputing the statements and conclusions of the OTS, in accordance with Rule 408 of the Federal Rules of Evidence and without trial or hearing, but admitting the jurisdictional statements and conclusions in paragraph 1 below, hereby stipulates and agrees to the following terms:

^{1.} All references to the U.S.C. are as amended.

1. Jurisdiction.

- (a) Eureka Homestead is a "savings association" within the meaning of Section 3(b) of the FDIA, 12 U.S.C. § 1813(b) and Section 2(4) of the Home Owners' Loan Act, 12 U.S.C. § 1462(4). Accordingly, it is an "insured depository institution" as that term is defined in Section 3(c) of the FDIA, 12 U.S.C. § 1813(c).
- (b) DICKSON, as a former officer and director of the Institution, is an "institution-affiliated party" of the Institution as that term is defined in Section 3(u) of the FDIA, 12 U.S.C. § 1813(u).
- (c) Pursuant to Section 3(q) of the FDIA, 12 U.S.C. \$ 1813(q), the Director of the OTS is the "appropriate Federal Banking agency" to maintain an enforcement proceeding against a savings association and/or its institution-affiliated parties. The Director of the OTS has delegated to the Regional Directors of the OTS the authority to issues orders of civil money penalty assessment on behalf of the OTS where the respondent has consented to the entry of the order. Therefore, DICKSON is subject to the jurisdiction of the OTS to initiate and maintain a civil money penalty proceeding against him pursuant to Section 8(i)(2) of the FDIA, 12 U.S.C. \$ 1818(i)(2).

OTS Findings of Fact. The OTS finds as follows:

(a) On or about April 14, 1987, DICKSON, as president of Eureka Homestead, signed a document captioned "Margin Agreement" which, among other things, authorized the Institution to establish and maintain a margin trading account with Dover Group, Inc. In addition, DICKSON signed a certification which represented that he was authorized to open the margin trading account.

- (b) On January 27, 1988, DICKSON, as president of Eureka Homestead, signed a document captioned "Margin Agreement" which, among other things, authorized the Institution to establish and maintain a margin trading account with Boettcher & Company.
- (c) During January 1990, DICKSON retired as president of Eureka Homestead, yet remained on as a director of the Institution.
- (d) By no later than June 1990, DICKSON, as a director of Eureka Homestead, was aware that the OTS February 13, 1990 Report of Examination had directed the Institution to, among other things, develop a business plan and investment plan. Eureka Homestead's board of directors ("board") made written representation to OTS that a comprehensive business plan and investment policy were in the process of being formulated.
- 1991. DICKSON placed his On or about June 18, (e) signature, as a director of Eureka Homestead, on a document prepared by a brokerage firm which, among other things, referenced that the board had undertaken a review of Eureka Homestead's "trading activity to date", including the results, transaction costs and the attendant risks associated with such trading activities. The document further represented that any prior trading activity was ratified by the board and was within the Institution's investment limitations and objectives. None of the board actions referenced in the document executed by DICKSON ever took place.
- (f) DICKSON subsequently became aware that the OTS October 7, 1991 Report of Examination of Eureka Homestead had deemed the Institution's investment policy as deficient and not in compliance with applicable regulations. The Report further reflected that the Institution's management was not complying with board policies and procedures, GAAP and OTS regulations.

- October 26, 1992 Report of Examination of Eureka Homestead had again reflected regulatory deficiencies with the Institution's investment policy and noncompliance with Thrift Bulletin 52. The Report further reflected that despite the prior October 1991 OTS Report of Examination's criticisms of the the Institution's investment policy, the board had apparently not reviewed the policy since July 15, 1991.
- (h) On or about January 26, 1993, DICKSON again placed his signature, as a director of Eureka Homestead, on a document prepared by the same brokerage firm referenced in subparagraph 2(e) above, which, among other things, referenced that a review had been undertaken of Eureka Homestead's "trading activity to date", including the results, transaction costs and the attendant risks associated with such trading activities. The document further represented that any prior trading activity was ratified by the board and was within the Institution's investment limitations and objectives. None of the board actions referenced in the document executed by DICKSON ever took place.
- (i) During the course of the October 18, 1993 OTS Report of Examination of Eureka Homestead, OTS examiners determined that the Institution's president, Paul Clayton, had engaged in securities trading activities that had resulted in significant unrecognized losses to Eureka Homestead.
- (j) OTS further finds that from June 1990 through October 1993, the board failed to adopt sufficient internal controls to ensure that: the Institution was operating in a safe and sound manner; the Institution's books and records were accurate and

reliable; and, directives and requests for corrective actions received from financial institution regulatory agencies were being addressed and undertaken by Institution management.

- (k) OTS further finds that at all times relevant hereto, DICKSON was aware that the establishment or maintenance of a trading account securities by Eureka Homestead was not an authorized investment activity. Notwithstanding this knowledge, on at least the four occasions described above, DICKSON, while acting officer and/or director, executed documentation as an facilitated unauthorized securities trading activities on behalf of Eureka Homestead. Based upon the foregoing, the OTS concludes that DICKSON engaged in unsafe and unsound practices and breaches of his fiduciary duty of due care.
- 3. <u>Consent</u>. DICKSON consents to the issuance by the OTS of the accompanying Order of Assessment of Civil Money Penalty ("Order"). DICKSON further agrees to comply with the terms of the Order upon issuance and stipulates that the Order complies with all requirements of law.
- 4. Finality. The Order is issued under Section 8(i)(2) of the FDIA, 12 U.S.C. § 1818(i)(2). Upon its issuance by the Regional Director or designee for the Midwest Region, OTS, it shall be a final order, effective and fully enforceable by the OTS under the provisions of Section 8(i) of the FDIA, 12 U.S.C. § 1818(i).
 - 5. <u>Waivers</u>. DICKSON waives the following:
- (a) the right to a Notice of Assessment of Civil Money Penalty provided by Section 8(i)(2) of the FDIA, 12 U.S.C. § 1818(i)(2);
- (b) the right to an administrative hearing of the OTS's charges against him as provided by Section 8(i)(2)(H) of the FDIA, 12 U.S.C. § 1818(i)(2)(H);

- (c) the right to seek judicial review of the Order, including, without limitation, any such right provided by Section 8(h) of the FDIA, 12 U.S.C. § 1818(h), or otherwise to challenge the validity of the Order; and
- (d) any and all claims against the OTS, including its employees and agents, and any other governmental entity for the award of fees, costs or expenses arising under common law or under the Equal Access to Justice Act, 5 U.S.C. § 504 and 28 U.S.C. § 2412.
- 6. Indemnification. DICKSON shall neither cause or permit the Institution (or any successor or subsidiary thereof) to incur, directly or indirectly, any expense (including but not limited to legal or other professional expenses) incurred relative to the negotiation and issuance of the Order and the payment of any civil penalty, obtain any indemnification (or nor reimbursement) from the Institution (or any successor or subsidiary thereof) with respect to such amounts. Any payments received by or on behalf of DICKSON in connection with this action shall be returned to the Institution.

7. Other Actions Not Affected.

(a) DICKSON acknowledges and agrees that this proceeding, the assessment or payment of the penalty contemplated as part of the resolution thereof, and DICKSON's consent to the entry of the Order are for the purposes of resolving this OTS enforcement matter only. By signing this document, DICKSON agrees that he will not assert the assessment or payment of this penalty as the basis for a claim of double jeopardy in any pending or future proceeding brought by the United States Department of Justice or any other governmental entity.

- (b) DICKSON further acknowledges and agrees that his consent to the entry of the Order does not resolve, release, discharge, compromise, settle, dismiss, or in any way affect any claim or proceeding which may be or has been brought by Eureka Homestead, including its successor(s) in interest.
- (c) This Stipulation and Consent to the Entry of an Order of Assessment of Civil Money Penalty ("Stipulation"), the Order and the payment by DICKSON of any monies or providing any other financial relief as contemplated by the Order, does not release discharge, settle, dismiss, resolve, or in any way affect any actions, charges against, or liability of DICKSON that arise pursuant to this action or otherwise, and that may be or have been brought by any other governmental entity other than the OTS.
- (d) DICKSON further acknowledges and agrees that the obligation to pay civil money penalties pursuant to this Stipulation and the Order shall not be dischargeable in bankruptcy under any circumstances.

WHEREFORE, DICKSON executes this Stipulation and Consent to the Entry of an Order of Assessment of Civil Money Penalty, intending to be legally bound hereby.

By:

Accepted by: Office of Thrift Supervision

Joe S. Dickson, Jr.

Frederick R. Casteel Regional Director Midwest Region

nate: 12.7.95

Date: 12-13-95

OTS DOCKET # 3/93

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Order No.: DAL-95-46

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ORDER OF ASSESSMENT OF CIVIL MONEY PENALTY

WHEREAS, Joe S. Dickson, Jr. ("DICKSON") has executed a Stipulation and Consent to the Entry of an Order of Assessment of Civil Money Penalty ("Stipulation"); and

WHEREAS, DICKSON, in the Stipulation, has consented to the issuance of this Order of Assessment of Civil Money Penalty ("Order") pursuant to Section 8(i)(2) of the Federal Deposit Insurance Act ("FDIA"), 12 U.S.C. § 1818(i)(2)¹;

NOW THEREFORE, IT IS ORDERED that within sixty (60) days of the effective date of this Order, DICKSON shall pay to the OTS the sum of Ten Thousand Dollars (\$10,000.00) by tendering a cashier's or certified check made payable to the Treasurer of the United States. The check shall be sent to Scott W. Liggett, Senior Attorney, Office of Thrift Supervision, 8500 West 110th Street, Suite 400, Overland Park, Kansas 66210.

OFFICE OF THRIFT SUPERVISION

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Frederick R. Casteel Regional Director

Midwest Region

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